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05 UNITED STATES DISTRICT COURT
06 WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

07 ANGELA HAMPTON,)
08 Plaintiff,) CASE NO. C13-0806-RSM-MAT
09 v.)
10 CAROLYN W. COLVIN, Acting) REPORT AND RECOMMENDATION
Commissioner of Social Security,) RE: SOCIAL SECURITY DISABILITY
11 Defendant.) APPEAL
12 _____)

13 Plaintiff Angela Hampton proceeds through counsel in her appeal of a final decision of
14 the Commissioner of the Social Security Administration (Commissioner). The Commissioner
15 denied plaintiff's application for Supplemental Security Income (SSI) after a hearing before an
16 Administrative Law Judge (ALJ). Having considered the ALJ's decision, the administrative
17 record (AR), and all memoranda, the Court recommends this matter be REMANDED for
18 further administrative proceedings.

19 **FACTS AND PROCEDURAL HISTORY**

20 Plaintiff was born on XXXX, 1966.¹ She completed at least the seventh grade,²

21 _____
22 ¹ Plaintiff's date of birth is redacted back to the year of birth in accordance with Federal Rule of
Civil Procedure 5.2(a) and the General Order of the Court regarding Public Access to Electronic Case

01 attending special education classes (AR 34, 186), and previously worked as a bill collector,
02 stock clerk, and front desk receptionist (16, 196).

03 Plaintiff filed applications for SSI and Disability Insurance Benefits (DIB) in August
04 2009, alleging disability since January 1, 1999.³ (AR 156-65.) Her applications were denied
05 initially and on reconsideration, and she timely requested a hearing.

06 Plaintiff failed to appear at a hearing scheduled by ALJ Glenn Meyers to occur on April
07 28, 2011. At that hearing, counsel for plaintiff noted she had discussed with plaintiff
08 amending her onset date to April 1, 2011, based on plaintiff's receipt of unemployment benefits
09 up until that date, and dismissing the DIB application, given that the amended onset date would
10 fall after the date last insured. (AR 55-56.) Counsel for plaintiff subsequently confirmed in a
11 letter that plaintiff had received unemployment benefits from January 2011 through March
12 2011. (AR 242; *see also* AR 175.) After a finding of good cause for plaintiff's failure to
13 appear at the first hearing, the ALJ held a second hearing on September 8, 2011, taking
14 testimony from plaintiff and a vocational expert. (AR 24-51.) On October 18, 2011, the ALJ
15 rendered a decision finding plaintiff not disabled. (AR 9-18.)

16 Plaintiff timely appealed. The Appeals Council denied plaintiff's request for review
17 on March 13, 2013 (AR 1-4), making the ALJ's decision the final decision of the
18 Commissioner. Plaintiff appealed this final decision of the Commissioner to this Court.

19 Files, pursuant to the official policy on privacy adopted by the Judicial Conference of the United States.

20 2 Plaintiff has given different accounts as to her level of schooling, indicating on various
21 occasions she completed either the seventh, eighth, or ninth grades. (*See, e.g.*, AR 34, AR 186, AR
351, 375.)

22 3 The ALJ and the parties assert an original alleged onset date in January 2002, while the
applications themselves identify a date in January 1999. (AR 156, 163.)

01 **JURISDICTION**

02 The Court has jurisdiction to review the ALJ's decision pursuant to 42 U.S.C. § 405(g).

03 **DISCUSSION**

04 The Commissioner follows a five-step sequential evaluation process for determining
05 whether a claimant is disabled. *See* 20 C.F.R. §§ 404.1520, 416.920 (2000). At step one, it
06 must be determined whether the claimant is gainfully employed. The ALJ found plaintiff had
07 not engaged in substantial gainful activity since April 1, 2011, the amended alleged onset date.
08 At step two, it must be determined whether a claimant suffers from a severe impairment. The
09 ALJ found plaintiff's pain in the cervical and lumbar spine, major depressive disorder, and
10 panic disorder without agoraphobia severe. Step three asks whether a claimant's impairments
11 meet or equal a listed impairment. The ALJ found plaintiff's impairments did not meet or
12 equal the criteria of a listed impairment.

13 If a claimant's impairments do not meet or equal a listing, the Commissioner must
14 assess residual functional capacity (RFC) and determine at step four whether the claimant has
15 demonstrated an inability to perform past relevant work. The ALJ found plaintiff had the RFC
16 to perform less than the full range of light work as defined in 20 C.F.R. § 416.967(b), limited to
17 simple repetitive tasks, and unable to perform work requiring public contact or more than
18 occasional contact with supervisors and coworkers. With that RFC, and with the assistance of
19 a vocational expert, the ALJ found plaintiff unable to perform her past relevant work as a bill
20 collector, stock clerk, and front desk receptionist.

21 If a claimant demonstrates an inability to perform past relevant work or has no past
22 relevant work, the burden shifts to the Commissioner to demonstrate at step five that the

01 claimant retains the capacity to make an adjustment to work that exists in significant levels in
02 the national economy. With consideration of the Medical-Vocational Guidelines and the
03 testimony of the vocational expert, the ALJ found jobs existed in significant numbers in the
04 national economy plaintiff could perform, such as motel/hotel housekeeper and production
05 assembler. The ALJ, therefore, concluded plaintiff was not under a disability through the date
06 of the decision.

07 This Court's review of the final decision is limited to whether the decision is in
08 accordance with the law and the findings supported by substantial evidence in the record as a
09 whole. *See Penny v. Sullivan*, 2 F.3d 953, 956 (9th Cir. 1993). Substantial evidence means
10 more than a scintilla, but less than a preponderance; it means such relevant evidence as a
11 reasonable mind might accept as adequate to support a conclusion. *Magallanes v. Bowen*, 881
12 F.2d 747, 750 (9th Cir. 1989). If there is more than one rational interpretation, one of which
13 supports the final decision, the Court must uphold that decision. *Thomas v. Barnhart*, 278
14 F.3d 947, 954 (9th Cir. 2002).

15 Plaintiff argues the ALJ erred in assessing her credibility, in assessing physicians'
16 opinions, and at step five. She requests remand for payment of benefits or, in the alternative,
17 for further proceedings. The Commissioner maintains the ALJ's decision has the support of
18 substantial evidence and should be affirmed.

19 Physicians' Opinions

20 Plaintiff argues the ALJ erred in considering the opinions of examining psychologist
21 Dr. Victoria McDuffee. She also argues error in relation to the opinions of State agency
22 consultants Drs. Alex Fisher and Kent Reade.

01 A. Dr. Victoria McDuffee

02 The ALJ gave reduced weight to the opinion of examining psychologist Dr. Victoria
03 McDuffee, who examined plaintiff on June 15, 2010 and May 16, 2011. (AR 375-84, 473-78.)
04 He noted that, in June 2010, while assessing plaintiff with a Global Assessment of Functioning
05 (GAF) score of 35 to 40, Dr. McDuffee “also advised that mental health intervention ‘would
06 likely improve’ the claimant’s symptoms ‘sufficiently [for her] to join the workforce’.” (AR
07 16 (citing AR 381).) The ALJ stated: “In other words, with appropriate treatment such as
08 counseling and medications, the claimant could return to work.” (*Id.* (citing 20 C.F.R. §
09 416.930 (“In order to get benefits, you must follow treatment prescribed by your physician if
10 this treatment can restore your ability to work[.]”)) The ALJ also stated that, in May 2011, Dr.
11 McDuffee noted that “despite the claimant’s essentially life long depression, as shown by her
12 history and presentation, she had sustained employment for a four-year period in the past.”
13 (*Id.* (citing AR 475).)

14 Because the record contained opinions contradictory to those of Dr. McDuffee, the ALJ
15 was required to provide specific and legitimate reasons supported by substantial evidence in the
16 record for the rejection of her opinions. *See Lester v. Chater*, 81 F.3d 821, 830 (9th Cir. 1995).
17 The ALJ may reject physicians’ opinions “by setting out a detailed and thorough summary of
18 the facts and conflicting clinical evidence, stating his interpretation thereof, and making
19 findings.” *Reddick v. Chater*, 157 F.3d 715, 725 (9th Cir. 1998) (citing *Magallanes*, 881 F.2d
20 at 751). Rather than merely stating her conclusions, the ALJ “must set forth his own
21 interpretations and explain why they, rather than the doctors’, are correct.” *Id.* (citing
22 *Embrey v. Bowen*, 849 F.2d 418, 421-22 (9th Cir. 1988)).

01 In this case, it can be said that the ALJ sufficiently addressed the June 2010 opinions of
02 Dr. McDuffee. In that evaluation, Dr. McDuffee noted that plaintiff was not receiving mental
03 health services, opined that a mental health intervention would “likely improve her [symptoms]
04 sufficiently to join the workforce[,]” noted plaintiff “may benefit from participation with
05 [Division of Vocational Resources (DVR)] as a gradual transition to working[,]” and
06 recommended a plan of care including individual therapy, with treatment monitoring, and a
07 DVR referral. (AR 381.) The, ALJ, therefore, drew a reasonable inference in relation to this
08 evidence. *See Tommasetti v. Astrue*, 533 F.3d 1035, 1038 (9th Cir. 2008) (“The ALJ’s
09 findings will be upheld ‘if supported by inferences reasonably drawn from the record’”)
10 (quoting *Batson v. Comm’r of Soc. Sec. Admin.*, 359 F.3d 1190, 1193 (9th Cir. 2004)).

11 However, plaintiff demonstrates reversible error in relation to the ALJ’s consideration
12 of Dr. McDuffee’s later, May 2011 evaluation. In that evaluation, Dr. McDuffee’s
13 consideration of whether or not plaintiff’s mental health would likely improve with intervention
14 was not clear. She checked both “yes” and “no” in response to this question, and explained her
15 response as follows: “Her history and presentation suggest her depression has been a life long
16 struggle. Her employment history is minimal with exception of one period in 1998 where she
17 sustained employment for 4 years. Her entire family suffers with mental illness – severe
18 depression, bipolar, anxiety.” (AR 475.) The ALJ’s reading of this statement, without
19 acknowledgement that Dr. McDuffee described plaintiff’s employment history as otherwise
20 minimal and without consideration of the ambiguous nature of the opinion as to mental health
21 intervention generally, was not reasonable.

22 The ALJ further failed to provide any other reasoning in relation to the opinions of Dr.

01 McDuffee. (*See* AR 16.) The ALJ’s decision, therefore, contains no specific and legitimate
02 reasons for rejecting Dr. McDuffee’s May 2011 opinions. As such, this matter should be
03 remanded for further consideration of the opinions of Dr. McDuffee. While Dr. McDuffee
04 does not serve as plaintiff’s treating physician, the ALJ should consider the need for
05 clarification or further development of the record in relation to the opinions of this physician.
06 *See Widmark v. Barnhart*, 454 F.3d 1063, 1068 (9th Cir. 2006) (“[T]he ALJ should not be ‘a
07 mere umpire’ during disability proceedings. Rather, the ALJ has ‘a special duty to fully and
08 fairly develop the record and to assure that the claimant’s interests are considered.’”) (quoted
09 sources omitted). *Cf.* 20 C.F.R. § 416.912(e) (addressing obligation to recontact treating
10 source in the face of a conflict or ambiguity), and *Tonapetyan v. Halter*, 242 F.3d 1144, 1150
11 (9th Cir. 2001) (“Ambiguous evidence, or the ALJ’s own finding that the record is inadequate
12 to allow for proper evaluation of the evidence, triggers the ALJ’s duty to ‘conduct an
13 appropriate inquiry.’”) (quoted source omitted).

14 This error does not argue in favor of an award of benefits. As reflected above, Dr.
15 McDuffee’s May 2011 opinion as to mental health intervention is not clear. Moreover, this
16 evaluation reflects that plaintiff was not, at that time, taking any medication or receiving any
17 mental health services. (AR 473, 475.) A remand for further administrative proceedings
18 would serve a useful purpose given the existence of outstanding issues requiring resolution and
19 the absence of support for a conclusion the ALJ would be required to find plaintiff disabled if he
20 considered the evidence. *McCartey v. Massanari*, 298 F.3d 1072, 1076-77 (9th Cir. 2002).

21 B. Dr. Alex Fisher and Dr. Kent Reade

22 Non-examining physician Dr. Fisher assessed plaintiff in November 2009 (AR 283-96,

01 458-61) and Dr. Reade affirmed Dr. Fisher's opinions in March 2010 (AR 346). The ALJ
02 found plaintiff's mental impairment limitations reliably assessed by these State agency
03 consultants, explaining:

04 Dr. Fisher reported that the clamant is able to understand, remember, and carry
05 out simple instructions. She would benefit from minimal social interaction in a
06 predictable work environment. Dr. Reade agreed. The opinions of Drs. Fisher
and Reade are consistent with the record as a whole and I give them significant
weight.

07 (AR 15 (citing AR 346, 460, and Social Security Ruling (SSR) 96-6p ("State agency medical
08 and psychological consultants are highly qualified physicians and psychologists who are
09 experts in the evaluation of the medical issues in disability claims under the Act.").)

10 Plaintiff notes that the opinions of these physicians predated her amended alleged onset
11 date, and argues the RFC limitation to "occasional" contact with supervisors and coworkers
12 does not reasonably account for the opinions of Drs. Fisher and Reade that she should have only
13 "minimal" social interaction in the workplace. (AR 13, 460.) She asserts that, in the Social
14 Security context, occasional is defined as up to one third of the workday. See SSR 96-9p
15 (defining, in relation to sedentary work, "occasionally" as "occurring from very little up to one-
16 third of the time, and would generally total no more than about 2 hours of an 8-hour workday.")
17 Plaintiff also argues the ALJ failed to address the opinions of these physicians that she required
18 a predictable work environment. (See AR 460.)

19 Drs. Fisher and Reade opined plaintiff "would benefit from a predictable work
20 environment." (AR 460.) As the Commissioner avers, the ALJ reasonably accounted for this
21 opinion by limiting plaintiff to simple and repetitive tasks. (AR 13.)

22 Nor does plaintiff establish reversible error in relation to social interaction. "[T]here is

no requirement in the regulations for a direct correspondence between an RFC finding and a specific medical opinion on the functional capacity in question.” *Chapo v. Astrue*, 682 F.3d 1285, 1288 (10th Cir. 2012). Indeed, the “final responsibility” for decisions such as the assessment of an individual’s RFC is reserved to the Commissioner. SSR 96-5P. In this case, while Drs. Fisher and Reade found plaintiff should have “minimal social interaction”, the ALJ found plaintiff should have no public contact and only occasional contact with supervisors and co-workers. (AR 13, 460.) The ALJ’s reading of the opinions of Drs. Fisher and Reade can be deemed rational. *Morgan v. Commissioner of the SSA*, 169 F.3d 595, 599 (9th Cir. 1999) (“Where the evidence is susceptible to more than one rational interpretation, it is the ALJ’s conclusion that must be upheld.”) (citing *Andrews v. Shalala*, 53 F.3d 1035, 1041 (9th Cir. 1995)).

However, the Court finds a different issue, not addressed by either party, troubling. The Mental RFC Assessment (MRFCA) signed by Dr. Fisher on November 2009 and affirmed by Dr. Reade in March 2010 contains a detailed discussion of a February 2008 evaluation of plaintiff in which she “reported possible memory problems related to an overdose of methamphetamines[]” and “endorsed an extensive history of polysubstance abuse.” (AR 460.)

Dr. Fisher stated:

We really have no idea if [drug and alcohol abuse (DAA)] is a current factor or not. For rating purposes we are assuming that it is not, but that assumption is not made with a great deal of confidence, given her [history] and recent report to SeaMar Urgent Care staff (9/09) that she has no [history] of DAA.

(*Id.*)

The inclusion of this information is puzzling given the absence of the discussed

01 February 2008 evaluation in the record. If this evaluation exists, it should be included in the
02 record and considered. The content of this evaluation as described in the MRFCA appears to
03 raise outstanding issues as to DAA and credibility requiring resolution, particularly in light of
04 the fact that plaintiff has repeatedly denied any history of illicit drug use or prescription misuse
05 in her lifetime. (*See, e.g.*, 40, 322, 430, 465.) On the other hand, if no such record exists, the
06 ALJ should consider any impact on the assessment of the opinions of Drs. Fisher and Reade.
07 This issue, therefore, serves as an additional basis for remanding this matter for further
08 administrative proceedings.

09 Credibility

10 Absent evidence of malingering, an ALJ must provide clear and convincing reasons to
11 reject a claimant's testimony. *Lingenfelter v. Astrue*, 504 F.3d 1028, 1036 (9th Cir. 2007)
12 (quoting *Bunnell v. Sullivan*, 947 F.2d 341, 344 (9th Cir. 1991)). *See also Vertigan v. Halter*,
13 260 F.3d 1044, 1049 (9th Cir. 2001). "General findings are insufficient; rather, the ALJ must
14 identify what testimony is not credible and what evidence undermines the claimant's
15 complaints." *Lester*, 81 F.3d at 834. "In weighing a claimant's credibility, the ALJ may
16 consider his reputation for truthfulness, inconsistencies either in his testimony or between his
17 testimony and his conduct, his daily activities, his work record, and testimony from physicians
18 and third parties concerning the nature, severity, and effect of the symptoms of which he
19 complains." *Light v. Social Sec. Admin.*, 119 F.3d 789, 792 (9th Cir. 1997).

20 In this case, the ALJ found that, while plaintiff's medically determinable impairments
21 could reasonably be expected to cause the alleged symptoms, plaintiff's statements concerning
22 the intensity, persistence, and limiting effects of those symptoms were not credible to the extent

01 inconsistent with the assessed RFC. Plaintiff argues the ALJ failed to provide clear and
02 convincing reasons in support of this conclusion.

03 A. Unemployment Benefits

04 Although not addressed by either party, and not included in the ALJ's step four
05 assessment, the ALJ first identified plaintiff's receipt of unemployment benefits as raising
06 "questions of the credibility of her allegations of being unable to work." (AR 12.) He
07 nonetheless gave her the "benefit of the doubt," and proceeded to the remaining steps of the
08 sequential evaluation. (*Id.*) However, because it does not appear the record establishes
09 plaintiff held herself out as available for full-time work in filing for unemployment benefits, the
10 ALJ's reliance on this factor cannot be said to have the support of substantial evidence.
11 *Carmickle v. Comm'r of the Soc. Sec. Admin.*, 533 F.3d 1155, 1162 (9th Cir. 2008) ("While
12 receipt of unemployment benefits can undermine a claimant's alleged inability to work fulltime
13 . . . the record here does not establish whether Carmickle held himself out as available for
14 full-time or part-time work. Only the former is inconsistent with his disability allegations. Thus,
15 such basis for the ALJ's credibility finding is not supported by substantial evidence."). On
16 remand, if the ALJ again considers this factor in relation to plaintiff's credibility, he should
17 only do so with consideration of whether or not plaintiff held herself out as available for
18 full-time work.

19 B. Daily Activities

20 In addressing plaintiff's credibility at step four, the ALJ found her daily living activities
21 inconsistent with her complaints: "As noted below, an examining psychologist reported in
22 August 2009 that the claimant shops, does her laundry, does housecleaning, drives herself to

01 appointments, handles money appropriately, and takes her medications as prescribed.” (AR
02 14 (citing AR 355).) He elaborated as follows:

03 As noted above, the claimant said that she has panic attacks several times a
04 week, feels overwhelmed, and is unable to walk even half a block due to her
05 pain. Yet, she reported on March 1, 2010, that she drives, goes grocery
06 shopping twice a month (her son helps), and pays her own bills. Despite her
various complaints, including pain and fatigue, the claimant can concentrate and
persist to do reading every day, as well as follow the plots of television
programs.

07 (*Id.* (citing AR 217-18).)

08 Plaintiff argues the ALJ both seriously mischaracterized and drew unreasonable
09 inferences from the exhibits relied upon in support of his conclusion. She notes that the
10 August 2009 report from examining psychologist Dr. Wayne Dees is dated more than one and a
11 half years before the amended alleged onset date of April 2011, reflects plaintiff’s report that
12 she sat in her room and watched TV all day, did not cook, ate fast foods, shopped when she had
13 to, cleaned her house, and had “no energy or desire to do anything[,]” and also reflects Dr.
14 Dees’ opinion that plaintiff was seriously limited. (AR 351-54.) Plaintiff describes the
15 March 2010 function report as dated only some six months later and as providing clarifications
16 as to the limited nature of her daily activities, such as, *inter alia*, the fact that she sat on the
17 couch most of the day watching television and “can’t clean [her] house.” (AR 214-22.) She
18 avers that, although she attributed many of these limitations to her physical pain, this does not
19 change the fact that she was far less active than the ALJ claimed.

20 Plaintiff’s criticism based on the dates of the exhibits utilized by the ALJ is not
21 persuasive. As the ALJ acknowledged in the decision, much of the evidence of record is dated
22 prior to the amended alleged onset date of April 1, 2011. (AR 15.) Given that that date

01 preceded the ALJ's decision by less than seven months, the reliance on earlier dated exhibits
02 was entirely reasonable. It should also be noted that the only explanation for the amendment
03 of the alleged onset date reflected in the record consists of the fact that plaintiff received
04 unemployment benefits prior to that date. Plaintiff, at hearing, testified her mental
05 impairments, while progressively worsening, were longstanding. (AR 44.)

06 The Court further notes that there are "two grounds for using daily activities to form the
07 basis of an adverse credibility determination[.]" including (1) whether the activities contradict
08 the claimant's testimony and (2) whether the activities "meet the threshold for transferable
09 work skills[.]" *Orn v. Astrue*, 495 F.3d 625, 639 (9th Cir. 2007) (cited source omitted). In
10 this case, the ALJ appropriately relied on evidence that plaintiff's daily activities contradicted
11 her testimony. While the activities pointed to by the ALJ appear quite minimal, the ALJ did
12 provide specific examples of contradiction. He, for example, contrasted plaintiff's purported
13 panic attacks and inability to walk even half a block with the fact that she drives and goes
14 grocery shopping, and her alleged inability to concentrate with her daily reading. As such, the
15 ALJ's reasoning as to daily activities would not independently warrant remand. However, on
16 remand, the ALJ should take the opportunity to consider any additional evidence as to
17 plaintiff's activities.

18 C. Exaggeration, Contradictory Evidence, and Conservative Treatment

19 The ALJ next, after describing the medical evidence of record, stated the following:

20 In summary, the claimant tended to exaggerate her functional limitations and
21 was not fully credible. The few sources in the medical record who have stated
22 an opinion of the claimant's physical capacities agreed that she could do light
work. Magnetic resonance imaging of the claimant's spine on June 24, 2011,
was relatively benign. The claimant has generally had conservative treatment

01 for her complaints of back and neck pain. She has had limited treatment for her
02 depression and anxiety. Dr. McDuffee stated that with such treatment, the
03 claimant “would likely improve . . . sufficiently to join the workforce”.
Viewing the record as a whole, including the testimony, I find the claimant has
the [RFC] as found above.

04 (AR 16.) This reasoning reveals that the ALJ’s credibility assessment also relied on evidence
05 of exaggeration of limitations, *Tonapetyan*, 242 F.3d at 1148 (ALJ appropriately considers
06 evidence of a tendency to exaggerate), contradictory evidence in the record, *id.* (ALJ
07 appropriately considers inconsistency with the evidence); *Carmickle*, 533 F.3d at 1161
08 (“Contradiction with the medical record is a sufficient basis for rejecting the claimant’s
09 subjective testimony.”), and evidence of conservative and limited treatment, *Parra v. Astrue*,
10 481 F.3d 742, 750-51 (9th Cir. 2007) (“Evidence of ‘conservative treatment’ is sufficient to
11 discount a claimant’s testimony regarding severity of an impairment.”) (quoting *Johnson v.*
12 *Shalala*, 60 F.3d 1428, 1434 (9th Cir. 1995)).

13 Plaintiff raised no arguments in relation to the ALJ’s finding as to symptom
14 exaggeration or contradictory medical evidence in her opening brief. In her reply brief,
15 plaintiff states that the ALJ directed his observations as to limited physical findings to her back
16 and neck pain, and that she is not contesting the ALJ’s physical RFC finding. It would remain,
17 however, that the ALJ properly identified a reason for finding plaintiff less than fully credible
18 in pointing to evidence contradicting her claim. Also, to the extent the ALJ’s reasoning is
19 construed as directed towards an absence of supportive objective evidence, such consideration
20 is proper so long as the ALJ provides other reasons in support of his credibility assessment.
21 *See Rollins v. Massanari*, 261 F.3d 853, 857 (9th Cir. 2001) (“While subjective pain testimony
22 cannot be rejected on the sole ground that it is not fully corroborated by objective medical

evidence, the medical evidence is still a relevant factor in determining the severity of the claimant's pain and its disabling effects."); SSR 96-7p (same).

Finally, the Court addresses the ALJ's consideration of conservative and limited treatment. An ALJ may properly rely on evidence of conservative treatment in discounting the credibility of a claimant's testimony. *Parra*, 481 F.3d at 750-51. *See also Meanel v. Apfel*, 172 F.3d 1111, 1114 (9th Cir. 1999) (rejecting subjective pain complaints where petitioner's "claim that she experienced pain approaching the highest level imaginable was inconsistent with the 'minimal, conservative treatment' that she received"). An ALJ may further "properly rely on unexplained or inadequately explained failure to seek treatment or to follow a prescribed course of treatment." *Molina v. Astrue*, 674 F.3d 1104, 1113-14 (9th Cir. 2012).

In this case, the ALJ relied on evidence of limited mental health treatment and evidence supporting the conclusion that, if plaintiff received such treatment consistently, she would be able to work. The record contains evidence supporting the ALJ's conclusion. (*See, e.g.*, AR 326 (April 1, 2009 record noting plaintiff "has not been taking [any medication for her depression] for almost one year."), AR 355 (Dr. Dees, in August 2009, opined that "Mental health counseling in conjunction with medications would likely improve her ability to return to work in some capacity."), AR 381 (Dr. McDuffee's June 2010 opinion as to mental health intervention), and AR 473 (plaintiff told Dr. McDuffee in May 2011 that she was not taking any medication and reported intermittent participation in counseling).)

However, given the above-described error in relation to Dr. McDuffee, and the outstanding issue as to the opinions of Drs. Fisher and Reade, the ALJ should further consider this reasoning and the evidence on remand. In so doing, the ALJ should consider, as argued by

01 plaintiff, any evidence plaintiff had reasons for failing to seek or pursue treatment, such as an
02 absence of health insurance. *See* Social Security Ruling (SSR) 96-7p (ALJ should not draw
03 inferences from failure to seek or pursue treatment without first considering explanations for
04 that failure, including an inability to afford treatment); SSR 82-59 (failure to follow prescribed
05 treatment may be justifiable where claimant unable to afford). *See also Regennitter v. Comm’r*
06 *Soc. Sec. Admin.*, 166 F.3d 1294, 1299-1300 (9th Cir. 1999) (“[W]e have particularly criticized
07 the use of a lack of treatment to reject mental complaints both because mental illness is
08 notoriously underreported and because ‘it is a questionable practice to chastise one with a
09 mental impairment for the exercise of poor judgment in seeking rehabilitation.’”) (quoting
10 *Nguyen v. Chater*, 100 F.3d 1462, 1465 (9th Cir. 1996)).

11 Step Five

12 Plaintiff argues the ALJ failed to meet his burden at step five based on the improperly
13 rejected testimonial and medical evidence, as discussed above. Because this matter should be
14 remanded for the reasons stated above, the ALJ should reconsider plaintiff’s claim at step five
15 as may be necessitated by further consideration of the medical record and plaintiff’s credibility.

16 Plaintiff also argues the ALJ erred in finding her capable of performing work as a
17 motel/hotel housekeeper and production assembler given the assessed limitation to only
18 occasional contact with supervisors and coworkers. She bases this argument on testimony
19 from the vocational expert (VE) elicited by her attorney at hearing. The VE responded in the
20 affirmative when asked whether housekeepers “ever” worked in teams of two, and also testified
21 that production assemblers “[o]ccasionally” worked in teams or a team-like setting. (AR
22 46-47.) However, the mere fact that some housekeepers have worked in teams of two and that

01 production assemblers can be said to occasionally work in teams, does not undermine the ALJ's
02 reliance on the testimony of the VE. That is, it remains that the VE testified an individual who
03 could have a maximum of occasional contact with supervisors and coworkers could perform the
04 positions of motel/hotel housekeeper and production assembler, citing to the relevant job codes
05 in the Dictionary of Occupational Titles (DOT).

06 The Court does, however, note error in the ALJ's failure to confirm whether the VE's
07 testimony was consistent with the DOT. (*See* AR 44-49.) Pursuant to SSR 00-4p, an ALJ has
08 an affirmative responsibility to inquire as to whether a VE's testimony is consistent with the
09 DOT and, if there is a conflict, determine whether the VE's explanation for such a conflict is
10 reasonable. *Massachi v. Astrue*, 486 F.3d 1149, 1152-54 (9th Cir. 2007). Any error in this
11 regard would be harmless if plaintiff failed to identify an actual conflict with the DOT. *See*
12 *Rushing v. Astrue*, No. 08-36001, 2009 U.S. App. LEXIS 28292 *4 (9th Cir. Dec. 23, 2009)
13 (failure to ask VE regarding consistency with the DOT harmless where plaintiff did not allege
14 the VE's testimony was actually inconsistent with the DOT) (citing *Massachi*, 486 F.3d at
15 1153-54 [n. 19] ("This procedural error could have been harmless, were there no conflict, or if
16 the vocational expert had provided sufficient support for her conclusion so as to justify any
17 potential conflicts, as in Johnson. Instead, we have an apparent conflict with no basis for the
18 vocational expert's deviation.")))

19 In this case, plaintiff identifies no conflict with the DOT based on a limitation to only
20 occasional contact with coworkers or supervisors. However, because this matter is being
21 remanded for further consideration of plaintiff's claim, the Court finds it prudent to advise the
22

01 ALJ to consider, as necessary, the question of consistency with the DOT.⁴

02 CONCLUSION

03 For the reasons set forth above, this matter should be REMANDED for further
04 administrative proceedings.

05 DATED this 24th day of December, 2013.

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07 Mary Alice Theiler
08 Chief United States Magistrate Judge
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20 4 For example, while the Court does not find it appropriate to reach a conclusion on this issue
21 given the absence of argument, the ALJ may want to consider whether the RFC limitation to no public
22 contact implicates reliance on the housekeeping position at step five. *See, e.g.*, DOT 323.687-014
(describing housekeeping work as entailing performance of “any combination” of a number of duties,
including “render[ing] personal assistance to patrons[.]”), and *Green v. Colin*, No. C13-0749-
JCC-MAT, Report & Recommendation at 6-8 (W.D. Wash. Nov. 18, 2013) (discussing relevant case
law on this issue).